

Natural gas elasticities and optimal cost recovery under heterogeneity

Evidence from 300 million natural gas bills in California

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Natural gas

Gas matters

Natural gas is on the rise.

- Hydraulic fracturing (*fracking*) received significant exemptions from the Clean Air, Clean Water, and Safe Drinking Water Acts via the Energy Policy Act of 2005 (EPA),
- Prices have fallen greatly (*i.e.*, halved) since 2005 (Hausman and Kellogg, 2015),
- Natural gas burns more cleanly and efficiently than other fossil fuels (NAS),
- In 2016, natural gas surpassed coal as the main source of fuel for electricity generation in the U.S. (EIA)—and in CO₂ emissions (EIA).

Natural gas

Gas matters: Consumer edition

Residential natural gas matters too.

- The majority of US households heat primarily with natural gas (AHS),
- Households expend \$50B–\$80B each year on natural gas (EIA & CE),
- Households spend similar amount on their natural gas bills and water bills (CE),
- Natural-gas use is not uniform across income groups (CE).

Motivation

Elasticity of demand

The motivation for this paper stems for two observations:

- 1 **Policy relevance:** Numerous policy questions require knowledge of the price elasticity of demand for natural gas, *e.g.*,
 - Welfare benefits of natural gas regulation and pricing (*e.g.*, Davis and Muehlegger, 2010)
 - Welfare benefits of fracking (*e.g.*, Hausman and Kellogg, 2015)
- 2 **Dearth of identified estimates:** Current literature lacks carefully-identified, microdata-based price elasticities of demand for residential natural gas.

Contribution

Overcoming common challenges

- o **Two flavors of simultaneity**

- 1 Price and quantity result from the equilibrium of a system of equations.

Problem: Simultaneity bias from failing to separate supply and demand shocks.

Solutions:

- o Border discontinuity between two utilities
- o Supply instruments: Henry Hub spot price or Eastern US heating degree days

- 2 Price is mechanically a function of quantity in multi-tiered pricing regimes.

Problem: Marginal and average price are endogenous.

Solution: Proxy/instrument with baseline price or simulated instruments

- o **Insufficient data**

Problem: Lacking consumer-level data on consumption and prices

Solution: Better data: We combine a large panel of HH bills with utilities' actual prices

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Contribution

Combining these empirical strategies with our extensive dataset:

- 1 We **break simultaneity at the household level**.
- 2 We are the first paper to **decompose elasticities by season and income**.

This paper

Overview

Main question: What is the elasticity of demand among residential natural gas consumers?

Methods:

- Within-city spatial discontinuities
- Supply-shifting instruments for price

Data: 300M+ natural gas bills from PG&E and SoCalGas

Results:

- We estimate the elast. of demand for residential nat. gas is between -0.29 and -0.21 .
- This elasticity varies considerably by season and by income.

Existing literature

Point estimates for the elasticity of demand for residential natural gas

| Paper | Data | Estimate |
|------------------------------|---------------------|-----------------|
| Houthakker and Taylor (1970) | Time series | -0.15 |
| Herbert and Kreil (1989) | Monthly time series | -0.36 |
| Maddala <i>et al.</i> (1997) | US state panel | -0.09 to -0.18 |
| Metcalf and Hassett (1999) | RECS HH panel | -0.08 to -0.71 |
| Garcia-Cerrutti (2000) | Calif. county panel | -0.11 |
| Rehdanz (2007) | Germany HH panel | -0.44 to -0.63 |
| Davis and Muehlegger (2010) | US state panel | -0.278 |
| Meier and Rehdanz (2010) | UK HH panel | -0.34 to -0.56 |
| Hausman and Kellogg (2015) | US state panel | -0.11 |

Adapted from Alberini *et al.* (2011)

Data

Overview

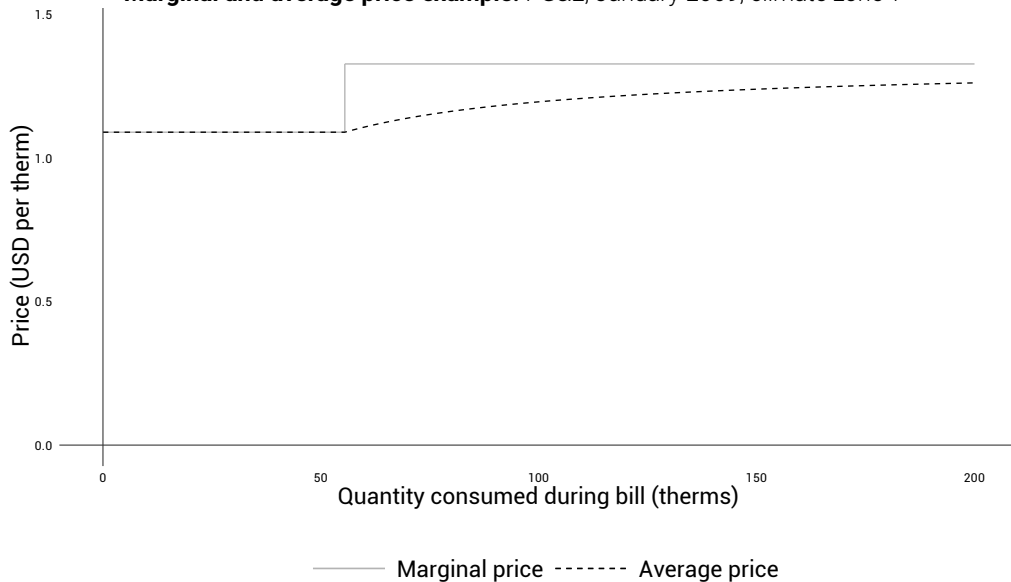
The main datasets in this paper come from 275M+ household bills (all in California).

| | PG&E | SoCalGas |
|----------------------|-----------------|-----------------|
| N. 5-digit zip codes | 597 | 611 |
| N. 9-digit zip codes | 680,846 | 610,207 |
| N. unique households | 5,888,276 | 2,526,503 |
| N. bills | 180,663,705 | 95,335,393 |
| Approx. value (USD) | \$5.71B | \$3.28B |

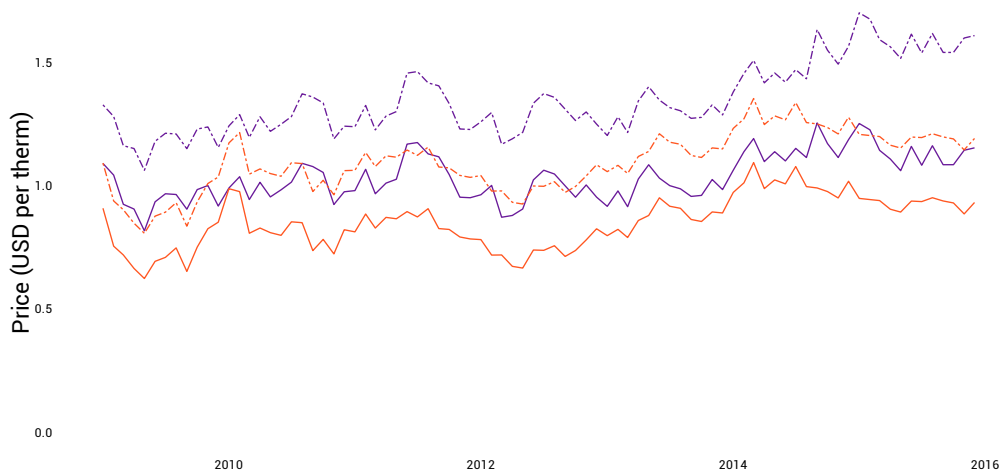
Household information: 9-digit zip, climate zone

Bill information: dates, quantity, revenue

Marginal and average price example: PG&E, January 2009, climate zone 1

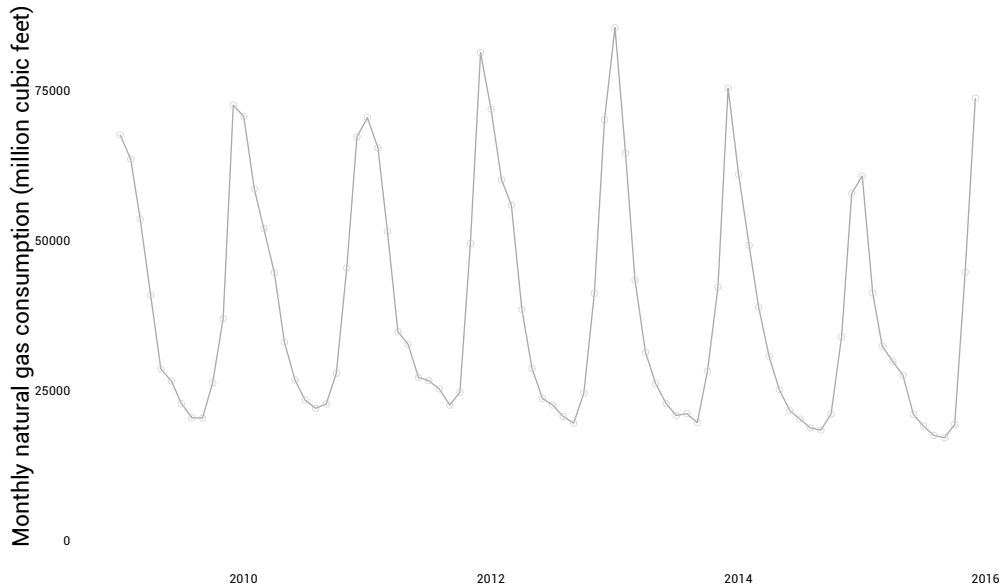


Price regimes over time: PG&E and SoCalGas, 2009–2015



Price: — Baseline - - - - Excess Utility: — PG&E — SoCalGas

Residential consumption: California, 2009–2015



Empirical strategy

Price elasticity of demand

The relationship at the heart of this paper's elasticity estimates is

$$\log(q_{i,t}) = \eta \log(p_{i,t}) + \gamma_i + \delta_t + \lambda_{i,t} + \varepsilon_{i,t}$$

where i and t index household and time; q denotes quantity consumed; and p denotes price.

OLS estimates of η in this equation suffer from two sources of bias/endogeneity:

- 1 **Simultaneity**: Price and quantity result from the equilibrium of a system of equations.
- 2 **“Reverse causality”**: Two-tiered pricing regime means price is a function of quantity.

Empirical strategy

OLS "elasticity" results

| Dependent variable: Log(Consumption, daily avg.) | | | | |
|---|-----------------------|-----------------------|-----------------------|------------------------|
| | (1) | (2) | (3) | (4) |
| Log(Marginal price) | 1.0162*** (0.0159) | 1.0862*** (0.0097) | | |
| Log(Baseline price) | | | -0.103*** (0.0132) | -0.1097*** (0.0098) |
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Empirical strategy

Potential solutions

- 1 **Border discontinuity**
- 2 **Supply-shifting instrument**
- 3 **Baseline price** or **simulated instruments**

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Empirical strategy

Border discontinuity

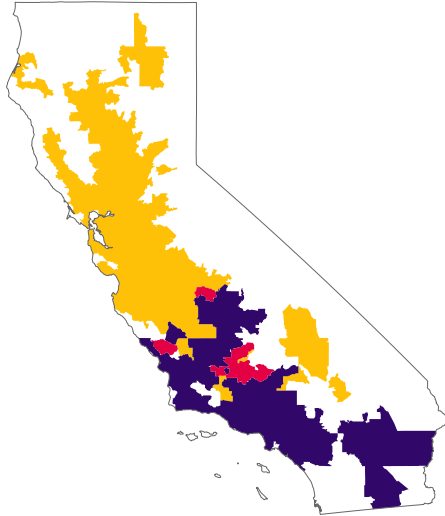
Discontinuity: The border between PG&E and SoCalGas bisects 11 cities (39 zip codes) in southern California (akin to Ito, 2014).

Motivation: Represents edge of long-established underground networks of pipes.

Identification: If the boundary is orthogonal to consumers' preferences, then we can identify off of the within-city differences in prices and consumption across this discontinuity (*i.e.*, one side controls for the other).

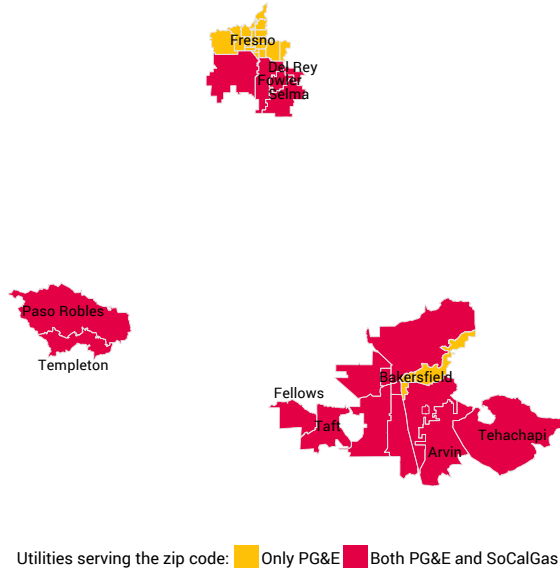
Concern: Sorting.

Natural gas service areas: data coverage by zip code



Utility presence: ■ PG&E ■ SoCalGas ■ PG&E and SoCalGas

Study-area discontinuity: Zip codes in cities served by both utilities



Supply-shifting instrument

Henry Hub spot-price instrument

Instrument: Avg. spot price at Louisiana's Henry Hub in the week preceding price changes.

Motivation: Reflects national price of natural gas: utilities purchase gas from a nationally integrated market. Utilities are rate-of-return earners.

Identification: Valid instrument if

- 1 Spot prices predict residential prices, and
- 2 Spot prices are uncorrelated with demand shocks, after controlling for within-bill HDDs and zip-code by month-of-sample fixed effects.

Concern: CA utilities could have market power due to other gas uses.

Empirical strategy

Henry Hub spot-price instrument

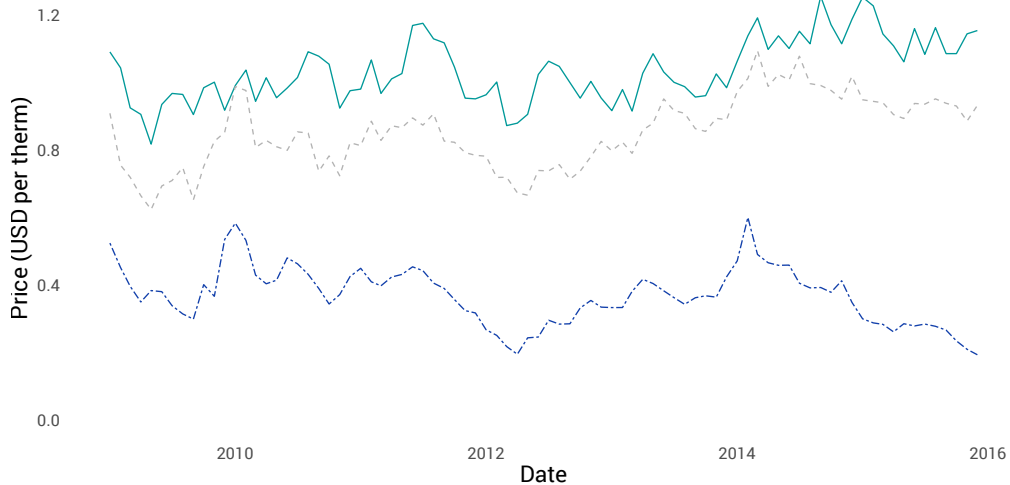
The first- and second-stages for this IV strategy:

$$\begin{aligned}\log(p_{i,t}) &= \pi_{1a} p_{i,t}^{\text{spot}} + \pi_{1b} p_{i,t}^{\text{spot}} \times \text{SCG}_i + \pi_2 \text{HDD}_{i,t}^{\text{bill}} + \text{HH}_{i,t} + \text{Zip}_{i,t} + u_{i,t} \\ \log(q_{i,t}) &= \eta_1 \log(\widehat{p}_{i,t}) + \eta_2 \text{HDD}_{i,t}^{\text{bill}} + \text{HH}_{i,t} + \text{Zip}_{i,t} + v_{i,t}\end{aligned}$$

where

| | |
|----------------------------------|--|
| $p_{i,t}$ | household i 's price in period t |
| $p_{i,t}^{\text{spot}}$ | the spot price in the weeks preceding i 's utility setting $p_{i,t}$ |
| SCG_i | indicator for whether household i 's utility is SoCalGas |
| $\text{HDD}_{i,t}^{\text{bill}}$ | number of HDDs during household i 's bill in time period t |
| $\text{HH}_{i,t}$ | fixed effect for household i in month-of-year t |
| $\text{Zip}_{i,t}$ | fixed effect for i 's zip in month-of-sample t |
| $q_{i,t}$ | household i 's average daily consumption during their bill in t |

Visual first stage: Prices over time



Price: - - - Henry Hub spot — PG&E - - - SoCalGas

First-stage results

Henry Hub spot price IV

| | Dependent variable (endogenous price) in first stage: | | | | | |
|--------------------------------|--|------------|--------------------|------------|---------------------|------------|
| | Log(Marginal price) | | Log(Average price) | | Log(Baseline price) | |
| Spot price | 0.2174* | 0.2391** | 0.3299*** | 0.3416*** | 0.5345*** | 0.5383*** |
| | (0.1268) | (0.113) | (0.0956) | (0.089) | (0.0669) | (0.0653) |
| Spot price × SoCalGas | 0.7835*** | 0.7816*** | 0.7217*** | 0.7207*** | 0.8361*** | 0.8358*** |
| | (0.0275) | (0.0282) | (0.0236) | (0.0238) | (0.0232) | (0.0232) |
| <i>F</i> stat. for instruments | 482.7 | 442.7 | 558.1 | 541.6 | 788.9 | 791.7 |
| Bill's HDD | F | T | F | T | F | T |
| HH-month FE | T | T | T | T | T | T |
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Elasticity results

Second-stage results

First Stage Henry Hub spot price instrument

Dependent variable: Log(Consumption, daily avg.)

| | Type of price: instrumented explanatory variable | | | | |
|--------------------------------|---|------------|------------|------------|------------|
| | Mrg. | Sim. Mrg. | Avg. Mrg. | Avg. | Baseline |
| Log(Price) | -0.2125*** | -0.2581*** | -0.2464*** | -0.2902*** | -0.2903*** |
| <i>instrumented</i> | (0.0611) | (0.0622) | (0.0563) | (0.0689) | (0.0608) |
| Within-bill HDDs | 0.3617*** | 0.3686*** | 0.3596*** | 0.3651*** | 0.3716*** |
| (thousands) | (0.0153) | (0.0159) | (0.0149) | (0.0152) | (0.0152) |
| <i>F</i> stat. for instruments | 442.7 | 525.1 | 722.6 | 541.6 | 791.7 |
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| <i>N</i> | 16,375,407 | 13,675,986 | 16,375,407 | 16,375,407 | 16,375,407 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Second-stage results

First Stage Henry Hub spot price instrument

Dependent variable: Log(Consumption, daily avg.)

| | Type of price: instrumented explanatory variable | | | | |
|-----------------------------------|---|------------------------|------------------------|------------------------|------------------------|
| | Mrg. | Sim. Mrg. | Avg. Mrg. | Avg. | Baseline |
| Log(Price) <i>instrumented</i> | -0.2125*** (0.0611) | -0.2581*** (0.0622) | -0.2464*** (0.0563) | -0.2902*** (0.0689) | -0.2903*** (0.0608) |
| Within-bill HDDs (thousands) | 0.3617*** (0.0153) | 0.3686*** (0.0159) | 0.3596*** (0.0149) | 0.3651*** (0.0152) | 0.3716*** (0.0152) |
| <i>F</i> stat. for instruments | 442.7 | 525.1 | 722.6 | 541.6 | 791.7 |
| Bill's HDD | T | T | T | T | T |
| HH-month FE | T | T | T | T | T |
| Zip-year-month FE | T | T | T | T | T |
| <i>N</i> | 16,375,407 | 13,675,986 | 16,375,407 | 16,375,407 | 16,375,407 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

What about heterogeneity?

Income heterogeneity

2SLS results for Cal. Alt. Rates for Energy (CARE) status

Dependent variable: Log(Consumption, daily avg.)

| | Income group | | | |
|--|------------------------|------------------------|-----------------------|------------------------|
| | CARE households | | Non-CARE households | |
| Log(Marginal price) <i>instrumented</i> | -0.2276*** (0.0716) | -0.2656*** (0.0570) | -0.1255** (0.0585) | -0.1372*** (0.0483) |
| Within-bill HDDs (thousands) | | 0.3112*** (0.0173) | | 0.3493*** (0.0184) |
| <i>F</i> stat. for instruments | 727.1 | 723.6 | 795.3 | 750.1 |
| Zip code's HDDs during bill | F | T | F | T |
| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 7,431,500 | 7,431,500 | 8,943,907 | 8,943,907 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Income heterogeneity

2SLS results for Cal. Alt. Rates for Energy (CARE) status

Dependent variable: Log(Consumption, daily avg.)

| | Income group | | | |
|--|------------------------|------------------------|-----------------------|------------------------|
| | CARE households | | Non-CARE households | |
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| Zip code's HDDs during bill | F | T | F | T |
| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 7,431,500 | 7,431,500 | 8,943,907 | 8,943,907 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Income heterogeneity

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| Zip code's HDDs during bill | F | T | F | T |
| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 7,431,500 | 7,431,500 | 8,943,907 | 8,943,907 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
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Income heterogeneity

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| Zip code's HDDs during bill | F | T | F | T |
| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 7,431,500 | 7,431,500 | 8,943,907 | 8,943,907 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Seasonal heterogeneity

2SLS results

Dependent variable: Log(Consumption, daily avg.)

| | Season | | | |
|--|------------------------|------------------------|---------------------|-----------------------|
| | Winter months | | Summer months | |
| Log(Marginal price) <i>instrumented</i> | -0.4153*** (0.1159) | -0.4736*** (0.1064) | -0.0384 (0.0478) | -0.0382 (0.0336) |
| Within-bill HDDs (thousands) | | 0.3201*** (0.0216) | | 0.2835*** (0.0157) |
| <i>F</i> stat. for instruments | 265.1 | 252.3 | 922.1 | 929.6 |
| Zip code's HDDs during bill | F | T | F | T |
| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 7,933,660 | 7,933,660 | 8,441,747 | 8,441,747 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Seasonal heterogeneity

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|--|------------------------|------------------------|---------------------|-----------------------|
| | Winter months | | Summer months | |
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| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 7,933,660 | 7,933,660 | 8,441,747 | 8,441,747 |

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| <i>N</i> | 7,933,660 | 7,933,660 | 8,441,747 | 8,441,747 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Heterogeneity by income and season

2SLS results

| | Dependent variable: Log(Consumption, daily avg.) | | | |
|--|---|-----------------------|------------------------|------------------------|
| | Summer CARE | Summer Non-CARE | Winter CARE | Winter Non-CARE |
| Log(Marginal price) <i>instrumented</i> | -0.0797* (0.0407) | -0.0208 (0.0412) | -0.6062*** (0.1343) | -0.3402*** (0.1133) |
| Within-bill HDDs (thousands) | 0.2652*** (0.0195) | 0.3014*** (0.0165) | 0.2927*** (0.0233) | 0.3519*** (0.0235) |
| <i>F</i> stat. for instruments | 737.5 | 787 | 196.4 | 248.8 |
| Zip code's HDDs during bill | T | T | T | T |
| HH-month FE | T | T | T | T |
| City-year-month FE | T | T | T | T |
| <i>N</i> | 3,861,459 | 4,580,288 | 3,570,041 | 4,363,619 |

Errors are two-way clustered within (1) household and (2) utility by climate-zone by billing-cycle.
Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

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Significance levels: *10%, **5%, ***1%. Columns represent separate regressions.

Discussion

Utilizing elasticity heterogeneity

Motivating observation: Utilities, public utility commissions, and local governments add fees and taxes to bills throughout the year.

In California, most of these fees and taxes are volumetric.

Discussion

Utilizing elasticity heterogeneity

Policy implication: By shifting fees and taxes to the less elastic times of the year (*i.e.*, the summer), utilities and governments can decrease the dead-weight losses associated with these charges (**increased efficiency**).

Further, because CARE households are substantially more elastic in the winter, this shift is **potentially progressive**.

While this suggestion is particularly relevant for utilities/governments that recover costs through volumetric charges (*e.g.*, California), if consumers respond to average prices or total bill, then this suggestion is relevant for *all* fees that consumers face.

Conclusion

“Pooled” results: Through a variety of specifications, our point estimates for the “pooled” price elasticity of demand for residential natural gas range from -0.29 to -0.21 .

Heterogeneity: However, we find significant evidence of heterogeneity within this elasticity—both with respect to season and with respect to income.

Implications: Taking this heterogeneity into account offers

- 1 Empirical insights into heterogeneity underlying more standard “pooled” elasticities, and
- 2 Unexplored avenues for potentially more efficient and progressive policies.

Thank you!

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