Who reduces consumption in response to non-price watering restrictions? Evidence from micro-data linking household demographics and water consumption



Casey J. Wichman

Laura O. Taylor, Roger H. von Haefen Camp Resources XVIII Wilmington, NC August 9, 2011

# Road map

- Motivation
- Literature
- Data
- Empirical models
- Results
- Future work

#### **Motivation**

- Price vs. non-price policy
  - "...using price increases to reduce demand, allowing consumers to adjust their end uses of water, is more cost effective than implementing nonprice demand management programs" (Olmstead & Stavins, 2009 WRR).
- Significant political obstacles to municipal utility rate setting
- Little knowledge of which household characteristics drive water conservation during drought

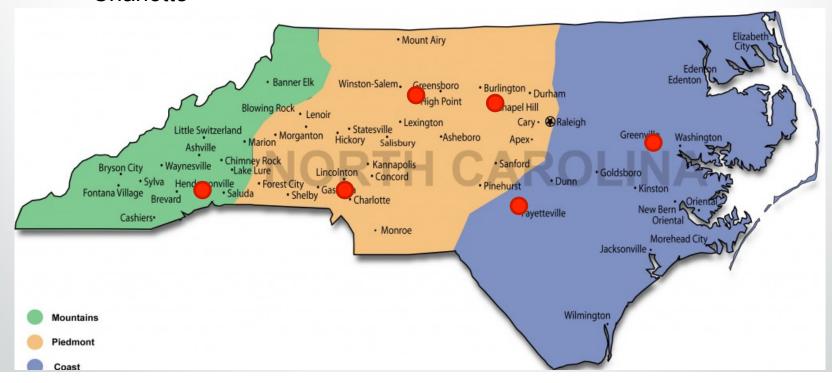
#### Literature

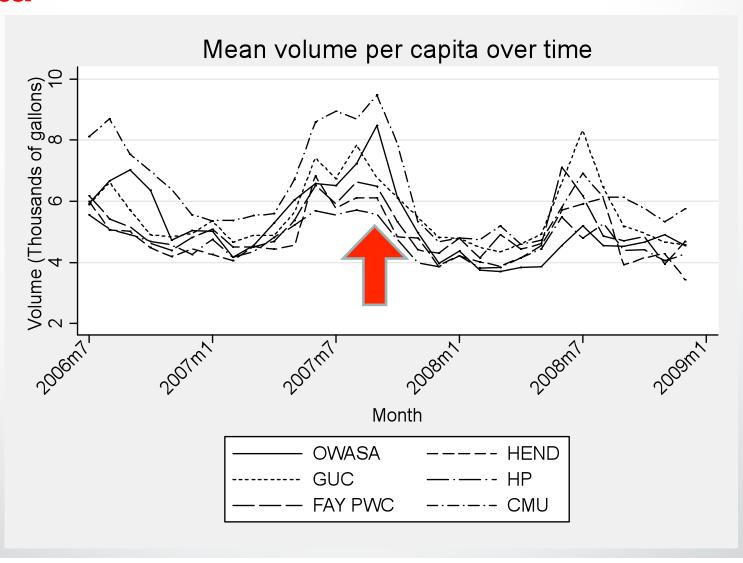
- Residential water demand
  - Price specification
  - Price endogeneity
- Demand-side management
  - Renwick & Green (JEEM, 2000)
    - Aggregate data for eight municipalities in California.
    - Estimate effects of water conservation policies and technology adoption.
  - Renwick & Archibald (Land Econ, 1998)
    - Micro-data for Santa Barbara & Goleta, CA.
    - High-income households are less sensitive to price changes; low-density households are more sensitive to irrigation restrictions.

## Goals

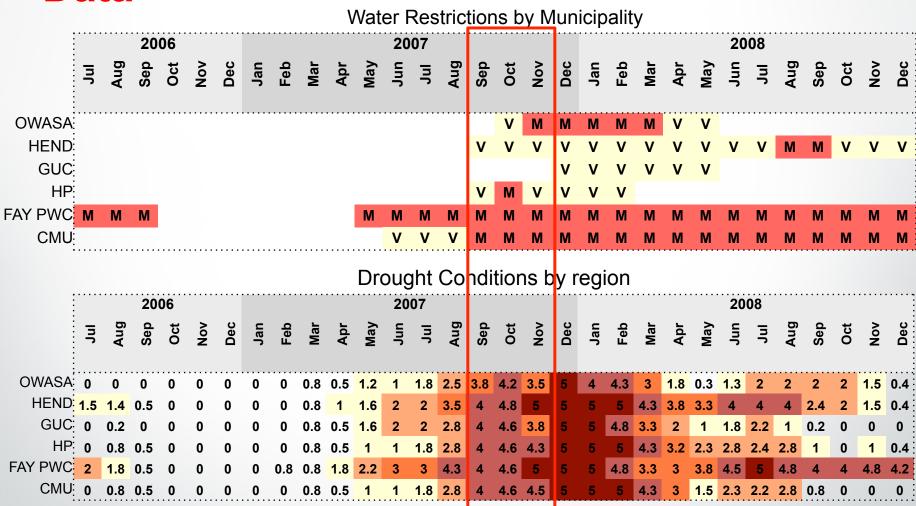
- Estimate a reduced-form water demand model with household fixed effects using micro-level panel data
- Assess the relationship between household heterogeneity and responsiveness to non-price policies during drought
- Examine how parameter estimates change over relative volumes of consumption using quantile regression

- Household water consumption data
  - Monthly quantity consumed
  - 30 months July 2006 to December 2008
  - Chapel Hill, Hendersonville, Greenville, High Point, Fayetteville, Charlotte





- Household water consumption data
- Non-price policy data
  - Voluntary vs. mandatory watering restrictions
  - Voluntary policy (example)
    - Limit outdoor watering to every-other day. Households encouraged to reduce consumption.
  - Mandatory policy (example)
    - Turf irrigation restricted as well as washing vehicles, sidewalks, etc.
    - Enforced via fines.
    - Conservation goal: 10%



- Billing data
- Non-price policy data
- Survey & household composition data
  - Household demographics and landscape characteristics
    - Lot size, square footage, irrigation system, income, household occupancy.
- Weather data
  - Monthly rainfall, maximum monthly temperature.

- Billing data
- Non-price policy data
- Survey & household composition data
- Weather data
- Price data
  - Marginal and average price
  - Includes base service fees & sewer charges
  - Difference variable: equal to the customer's bill minus what the customer's bill would have been if every unit of water was charged at the marginal price.

#### **Baseline model**

Instrumental variables with fixed effects

$$VOLUME_{i,k,t} = \delta_1 PR\hat{I}CE_{i,k,t-1} + \beta_1 VOL_POLICY_{k,t} + \beta_2 MAND_POLICY_{k,t}$$
$$+ \beta_3 RAIN_{k,t} + \beta_4 TEMP_{k,t} + \sum_{s=2}^{12} \sigma_s MONTH^s + \alpha_{i,k} + u_{i,k,t}$$

$$\begin{split} PR\hat{I}CE_{i,k,t-1} &= \varphi_{1}BASE_{k,t-1} + \sum_{b=1}^{B} \rho_{b}MP_{k,t-1}^{b} + \hat{\beta}_{1}VOL\_POLICY_{k,t} \\ &+ \hat{\beta}_{2}MAND\_POLICY_{k,t} + \hat{\beta}_{3}RAIN_{k,t} + \hat{\beta}_{4}TEMP_{k,t} + \sum_{s=2}^{12} \hat{\sigma}_{s}MONTH^{s} + \hat{\alpha}_{i,k} + v_{i,k,t} \end{split}$$

All non-binary variables are in logarithmic form.

### Results - Baseline models

	(1)	(2)
	Baseline AP	Baseline MP
\(\alpha\)	Model w/ HH	Model w/ HH
VOLUME	Fixed Effects	Fixed Effects
AP	-0.450***	
	(0.036)	
MP		-0.323***
		(0.039)
DIFF		-0.001
		(0.001)
VOL POLICY	-0.019***	-0.035***
	(0.005)	(0.006)
MAND POLICY	-0.068***	-0.084***
	(0.006)	(0.007)
Observations	48,137	48,137
Fixed Effects: <sup>T</sup>	HH, Month	HH, Month
Controlling for:	RAIN, TEMP	RAIN, TEMP
Robust standard errors in parentheses	*** p<0.01.	** p<0.05. * p<0.1

Price-policy equivalent for voluntary policy ranges from \$0.41 to \$1.06.

Price-policy equivalent for mandatory policy ranges from \$1.48 to \$2.56.

Robust standard errors in parentheses

T Month = Monthly; HH = Household

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1

#### Interactive effects

$$VOLUME_{i,k,t} = \delta_{1}PR\hat{I}CE_{i,k,t-1} + \beta_{1}VOL\_POLICY_{k,t} + \beta_{2}(Z_{i,k,t} * VOL_{k,t})$$

$$+\beta_{3}MAND\_POLICY_{k,t} + \beta_{4}(Z_{i,k,t} * MAND_{k,t}) + \beta_{5}RAIN_{k,t} + \beta_{6}TEMP_{k,t}$$

$$+\sum_{s=2}^{12}\sigma_{s}MONTH^{s} + \alpha_{i,k} + u_{i,k,t}$$

• Where  $Z_{i,k,t}$  is a vector of household characteristics of interest

### Results – Interactive effects

VARIABLES	VOLUME
VOL_POLICY	-0.005
	(0.785)
MAND_POLICY	-2.817***
	(0.700)
INCOME*VOL_POLICY	-0.096
	(0.142)
INCOME^2*VOL_POLICY	0.004
	(0.006)
INCOME*MAND_POLICY	0.465***
	(0.126)
INCOME^2*MAND_POLICY	-0.022***
	(0.006)
IRRSYS*VOL_POLICY	0.057*
	(0.032)
IRRSYS*MAND_POLICY	-0.054**
	(0.024)

Response to voluntary policies is decreasing at an increasing rate in income, but not significant.

Response to mandatory policies is increasing at a decreasing rate in income.

Households with an automatic irrigation system display increased consumption during voluntary policies, but decreased consumption during mandatory policies.

Household & monthly fixed effects.

Robust standard errors in parentheses.

<sup>\*\*\*</sup> p<0.01, \*\* p<0.05, \* p<0.1

## Results - Interactive effects

VARIABLES	VOLUME
VOL_POLICY	-0.005
	(0.785)
MAND_POLICY	-2.817***
	(0.700)
MEDLOT*VOL_POLICY	0.002
	(0.012)
MEDLOT*MAND_POLICY	0.010
	(0.013)
BIGLOT*VOL_POLICY	-0.027*
	(0.015)
BIGLOT*MAND_POLICY	0.034**
	(0.014)
BIGHOUSE*VOL_POLICY	0.001
	(0.010)
BIGHOUSE*MAND_POLICY	0.010
	(0.010)

Medium lot size has no significant effect on response to voluntary or mandatory policies.

Response to voluntary policies is decreasing in big lots and the response for mandatory policies is increasing in big lots.

Square footage of the house has no significant effect on a household's response to voluntary or mandatory policies.

Household & monthly fixed effects.

Robust standard errors in parentheses.

<sup>\*\*\*</sup> p<0.01, \*\* p<0.05, \* p<0.1

### Results – Interactive effects

VARIABLES	VOLUME
VOL_POLICY	-0.005
	(0.785)
MAND_POLICY	-2.817***
	(0.700)
RAIN*VOL_POLICY	-0.008
	(0.008)
RAIN*MAND_POLICY	-0.010*
	(0.006)
TEMP*VOL_POLICY	0.127***
	(0.029)
TEMP*MAND_POLICY	0.067***
	(0.023)
KIDS*VOL_POLICY	0.028**
	(0.011)
KIDS*MAND_POLICY	0.033***
	(0.011)

Response to voluntary and mandatory policies is decreasing in rainfall.

Response to voluntary and mandatory policies is increasing in maximum temperature, but the magnitude of the effect is smaller for mandatory policies.

Response to voluntary and mandatory policies is increasing with the presence of children.

Household & monthly fixed effects.

Robust standard errors in parentheses.

<sup>\*\*\*</sup> p<0.01, \*\* p<0.05, \* p<0.1

# **Quantile regression**

- Instrumental variables quantile regression with fixed effects (IV\_FE\_QR)
  - Following Harding & Lamarche (Econ Letters, 2009)

Quartile	Mean consumption (1,000 gallons/month)
25 <sup>th</sup>	2.99
50 <sup>th</sup>	4.48
75 <sup>th</sup>	6.00

# Results – IV\_FE\_QR

	(1)	(2)	(3)	(4)
VOLUME	Baseline Model	0.25 Quartile	0.5 Quartile	0.75 Quartile
AP	-0.364***	-0.327***	-0.382***	-0.371***
	(0.046)	(0.042)	(0.046)	(0.077)
VOL_POLICY	-0.021**	-0.027***	-0.026***	-0.021**
	(0.009)	(0.009)	(0.009)	(0.010)
MAND_POLICY	-0.084***	-0.087***	-0.084***	-0.084***
	(0.009)	(0.010)	(0.009)	(0.012)
INCOME	0.146***	0.126***	0.123***	0.132***
	(0.005)	(0.005)	(0.005)	(0.005)
Observations	36,224	36,224	36,224	36,224
Fixed Effects:⊤	Muni, Month	Muni, Month	Muni, Month	Muni, Month

Robust standard errors in parentheses

<sup>\*\*\*</sup> p<0.01, \*\* p<0.05, \* p<0.1

<sup>⊤</sup> Muni = Municipality; Month = Monthly; HH = Household

### **Conclusions**

- Voluntary and mandatory watering restrictions were effective in reducing quantity demanded by roughly 2-4% and 6-9% during the 2007 drought in NC.
- Response to mandatory watering restrictions is increasing at a decreasing rate in income.
- Households with an automatic irrigation system display increased consumption during voluntary policies, but decreased consumption during mandatory policies.
- Responsiveness to watering restrictions and price remain relatively flat across different quartiles of consumption.

#### **Areas for future work**

- Assessment of the distributional implications of price and non-price conservation policies in response to limited supply – who bears the welfare burden?
- Analyzing demand response to different non-price policy instruments – i.e. public information campaigns, outdoor irrigation restrictions, technology adoption, etc.

# Thank you

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#### Supplemental slides

	(1)	(2)	(3)	(4)	(5)	(6)
	Baseline AP	Baseline AP	Baseline MP	Baseline MP		
	Model w/o HH	Model w/ HH	Model w/o HH	Model w/ HH	Baseline AP Model w/	Baseline MP Model
VOLUME	Charac-teristics	Charac-teristics	Charac-terisctics	Charac-teristics	HH Fixed Effects	w/ HH Fixed Effects
AP	-0.386***	-0.333***			-0.450***	
•	(0.030)	(0.033)			(0.036)	
MP	()	()	-0.387***	-0.355***	(====)	-0.322***
			(0.036)	(0.039)		(0.038)
DIFF			-0.005* <sup>*</sup> *	-0.006* <sup>*</sup> *		-0.001
			(0.002)	(0.002)		(0.001)
VOL POLICY	-0.022***	-0.022***	-0.053* <sup>*</sup> *	-Ò.054* <sup>*</sup> *	-0.019***	-0.035***
	(0.008)	(800.0)	(0.011)	(0.012)	(0.006)	(0.006)
MAND POLICY	-0.075***	-0.086***	-0.105***	-0.119***	-0.068***	-0.084***
	(800.0)	(800.0)	(0.012)	(0.013)	(0.006)	(0.007)
INCOME	0.199***	0.148***	0.225***	0.163***		
	(0.004)	(0.004)	(0.004)	(0.004)		
RAIN	-0.028***	-0.031***	-0.031***	-0.033***	-0.028***	-0.029***
	(0.004)	(0.004)	(0.004)	(0.005)	(0.003)	(0.003)
TEMP	0.549***	0.554***	0.694***	0.705***	0.522***	0.638***
	(0.072)	(0.077)	(0.082)	(0.087)	(0.050)	(0.051)
ACRE		0.024***		0.027***		
		(0.004)		(0.004)		
SQFOOT		0.014**		0.016**		
		(0.007)		(800.0)		
HHSIZE		0.159***		0.178***		
		(0.003)		(0.003)		
Constant	-1.618***	-1.794***	-2.546***	-2.662***	0.417*	-0.441**
	(0.314)	(0.343)	(0.333)	(0.357)	(0.237)	(0.222)
Observations	48,137	36,224	48,137	36,224	48,137	48,137
r2_between	0.929	0.789	0.494	0.479	0.360	0.000243
r2_within	0.217	0.289	0.0763	0.187	0.122	0.0747
r2_overall	0.249	0.304	0.0869	0.192	0.230	0.0252
Fixed Effects: <sup>T</sup>	Muni, Month	Muni, Month	Muni, Month	Muni, Month	HH, Month	HH, Month

\*\*\* p<0.01, \*\* p<0.05, \* p<0.1

Standard errors in parentheses

T Muni = Municipality; Month = Monthly; HH = Household

Summary Statistics on Water Volume Consumed								
VOLUME	OWASA	HEND	GUC	HP	FAY PWC	CMU		
5TH PERCENTILE	2.00	1.40	1.49	1.50	1.00	1.50		
25TH PERCENTILE	3.00	2.70	2.99	2.99	3.00	3.74		
MEAN	5.24	4.79	5.58	4.69	5.12	6.51		
MEDIAN	4.00	3.80	4.48	3.74	4.00	5.24		
75TH PERCENTILE	6.00	5.60	6.73	5.98	6.00	7.48		
95TH PERCENTILE	12.00	11.20	13.46	9.72	11.00	15.71		
MAXIMUM	49.00	47.60	48.62	42.64	48.00	49.37		
OBSERVATIONS*	6,954	7,046	6,698	8,014	11,505	10,430		

<sup>\*</sup>Total number of observations for each municipality

Mean Household Characteristics by Municipality									
	Chapel Hill	Hender- Sonville	Green- Ville	High Point	Fayette- Ville	Charlott e	TOTAL	NC*	US*
ANNUAL INCOME	183,227	124,061	107,555	114,613	88,196	134,903	122,649	43,754**	50,221 **
HOME VALUE (\$)	354,861	288,469	188,551	188,192	141,463	245,131	226,506	143,700	185,40 0
LOT SIZE (ACRES)	0.51	1.05	0.50	0.50	0.58	0.49	0.59		
HOUSE SIZE (SQ FT)	2,720	2,800	2,644	2,627	2,801	2,718	2,725		
HOUSEHOLD SIZE	2.85	2.33	2.38	2.60	2.46	2.55	2.52	2.47	2.6
NUMBER OF CHILDREN	0.73	0.22	0.27	0.47	0.32	0.43	0.40		
N	234	245	226	271	388	362	1,726		

<sup>\*</sup> Obtained from the US Census Bureau's State & County QuickFacts website

<sup>\*\*</sup> Reported statistic is the median income

